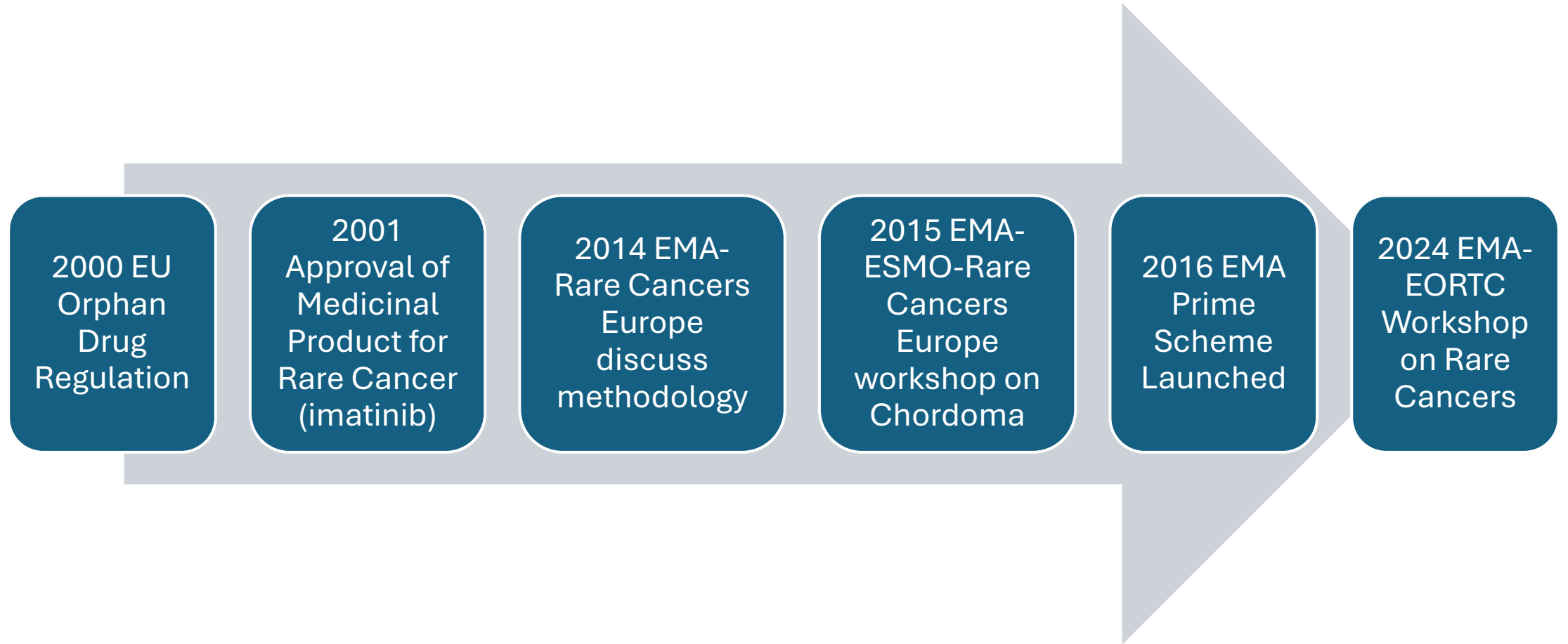


Innovation and access in rare cancers

Francesco Pignatti

(Disclaimer: The views presented are personal and not those of EMA)

EMA's Rare Cancers Timeline



Key Challenges in Rare Cancers and Innovation Pathways

- **Challenges in Rare Cancers**

- **Rarity of Patient Populations:** Small patient groups make recruitment for clinical trials difficult
- **Limited Knowledge:** Fewer studies on rare cancers lead to gaps in understanding disease mechanisms and treatments
- **Regulatory Hurdles:** Approvals often require high levels of evidence, but standard randomized trials may be impractical
- **High Development Costs:** Limited market potential and higher development costs

- **Innovation Pathways**

- **Expedited Regulatory Approvals:** Use of mechanisms like conditional marketing authorization (CMA) and accelerated approval processes
- **Benefit-risk Communication:** Structured frameworks for communication
- **Use of Real-World Data (RWD):** Incorporating data from patient registries, observational studies, and electronic health records to support clinical evidence
- **Patient engagement:** Interest in patient preferences, outcome research
- **Collaborative Research Networks:** Partnerships to share knowledge and resources

Key Challenges in Advanced Cancers with High Unmet Need That Affect Small Populations

- **High Unmet Medical Need**

- **Lack of Effective Therapies for Advanced Disease:** Many rare cancers are diagnosed at advanced stages due to non-specific symptoms and limited awareness

- **Additional Challenges Due To Small Populations**

- **Rarity of Patient Populations:** Small patient groups make recruitment for clinical trials difficult
- **Limited Knowledge:** Fewer studies on rare cancers lead to gaps in understanding disease mechanisms and treatments
- **Regulatory Hurdles:** Approvals often require high levels of evidence, but standard randomized trials may be impractical
- **High Development Costs:** Limited market potential and higher development costs

- **Innovation Pathways**

- **Expedited Regulatory Approvals:** Use of mechanisms like conditional marketing authorization (CMA) and accelerated approval processes
- **Benefit-risk Communication:** Structured frameworks for communication
- **Use of Real-World Data (RWD):** Incorporating data from patient registries, observational studies, and electronic health records to support clinical evidence
- **Patient engagement:** Interest in patient preferences, outcome research
- **Collaborative Research Networks:** Partnerships to share knowledge and resources

Urgency To Address High Unmet Medical Needs (HUMN)

- HUMN justify different risk attitudes
 - E.g., expedited approval like “conditional approval” or “accelerated approval”
- Rarity per se does not justify different evidentiary standards
 - E.g., Orphan Drug legislation to support development



L. Fields (1891), “The Doctor”, Tate Gallery, London

Risk Attitudes and Decisions

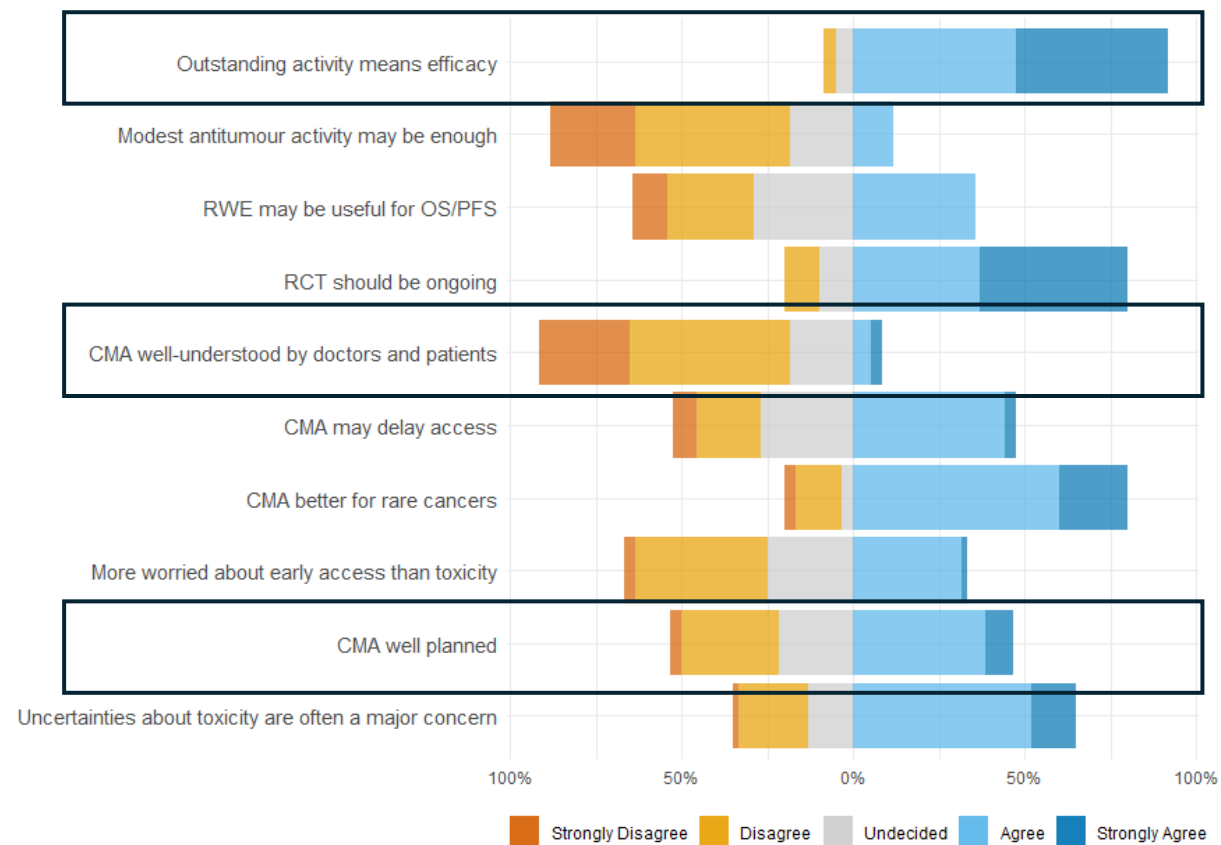
- Full approval
 - Decision under “certainty”: Effects are quantified at population level with measurable precision
 - Positive benefit-risk: “How much do I value this treatment’s effects? Is this treatment more useful than placebo?”
 - A question of value judgments
- Expedited approval
 - Decision under “uncertainty”: likelihoods of effects often not precise, large uncertainties
 - Positive benefit-risk: “How likely will this treatment improve my quality of life or survival, and what are the risks of harm or no benefit? Would I find such likelihoods and risks acceptable?”
 - A question of risk attitudes

Patients’ different attitudes to risk should be respected (...) Healthy persons’ fear of risk cannot block access to experimental drugs

B. Ryll (2015) EMA-RCE
Chordoma Workshop

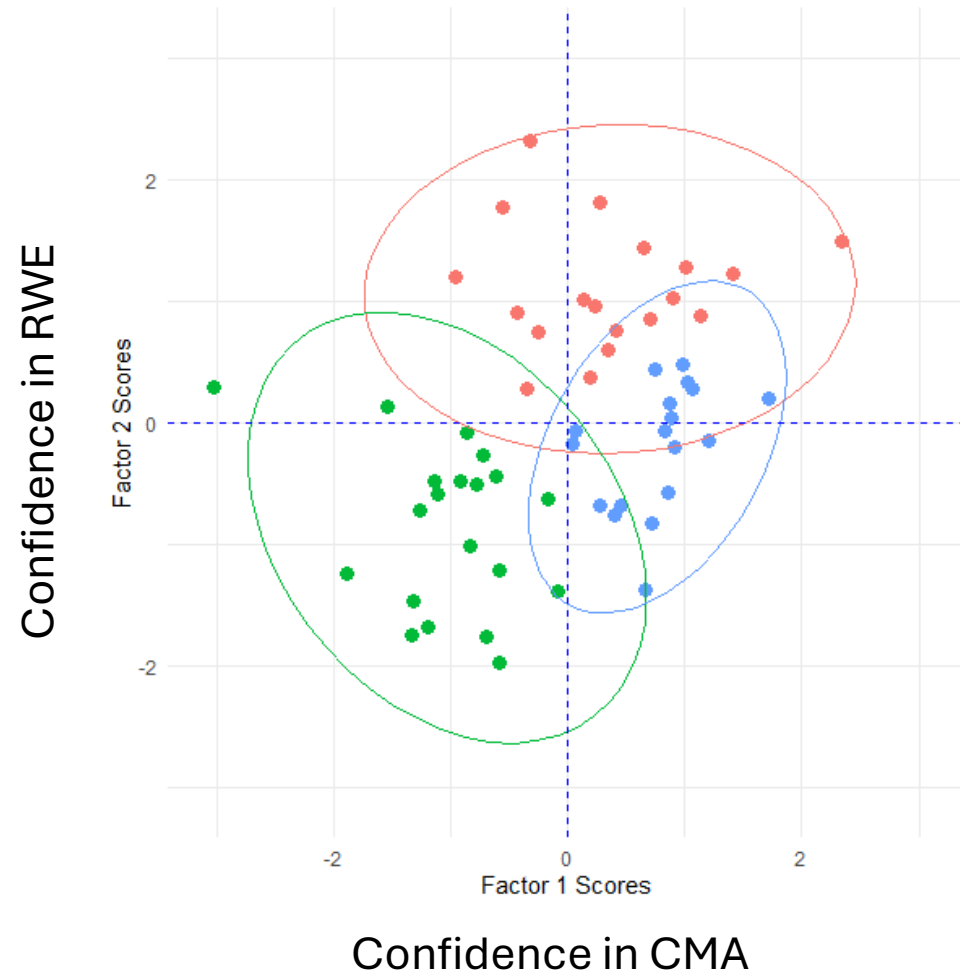
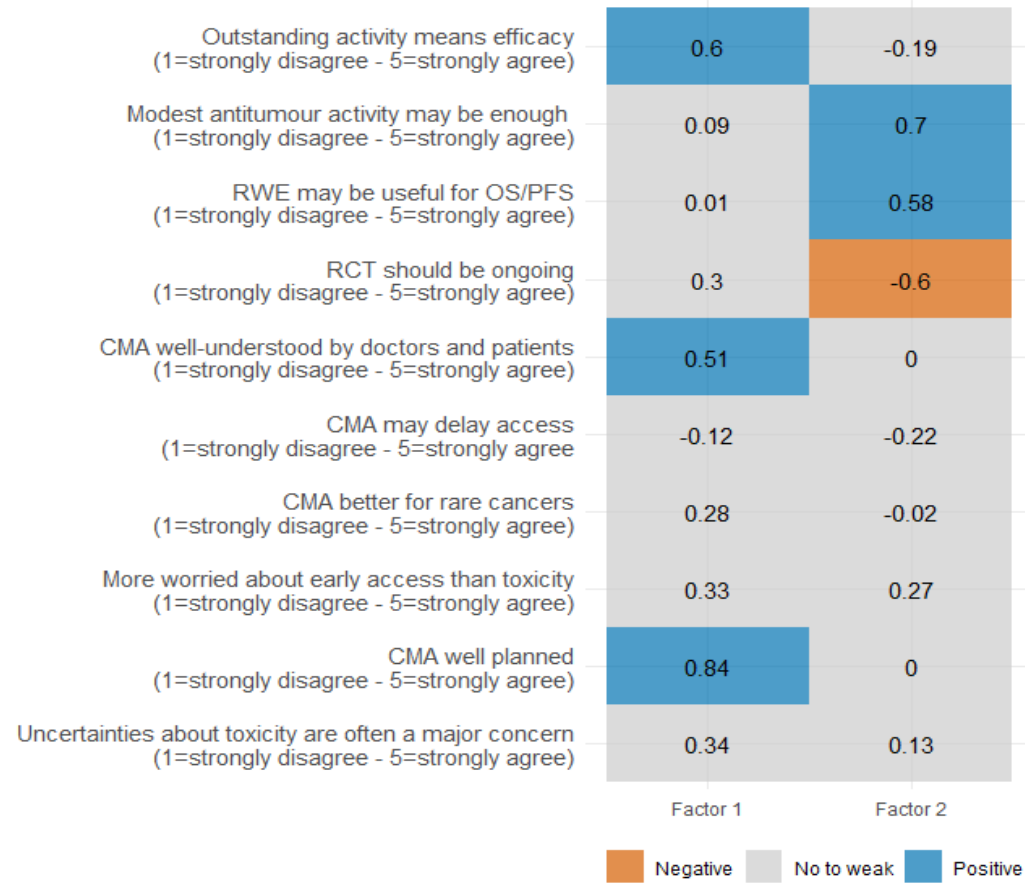
EU Regulators' Attitudes about Expedited Approval

- High **antitumour activity** convincing
- Submission needs to be part of a comprehensive **evidence generation** plan (efficacy, toxicity)
- Need to **communicate** uncertainties effectively to doctors and patients



Attitudes about expedited approval
D. Postmus (2024) DIA₈Europe

Different Groups Based on Confidence in CMA and RWE



Summary of EMA CMA Survey

- In situations of high unmet medical needs
 - The value of high **antitumour activity**
 - Developing Comprehensive **Communication**
 - Role of evidence other than randomized clinical trials (**RWD**)

The Value of High Antitumour Activity

- An endpoint generally considered not to measure clinical benefit
 - Effects on PFS/OS/HRQoL can only be assumed
- In situations of HUMN (rapidly progressive disease, no other treatments), a new treatment that leads to tumour shrinkage is **considered useful by many patients and doctors, even if effects on other endpoints cannot be easily expected**
 - **A useful effect in specific situations?**
 - **Study patient preferences**



P. Rubens (1611-1612), "Prometheus Bound", Philadelphia Museum of Art

Developing Comprehensive Communication

- Need a decision framework that ensures timely evidence generation and efficient communication

1.Likelihood of Effects: What are the expected benefits and harms? What are levels of uncertainty and assumptions over time?

2.Timeframes for Confirmation: What confirmatory studies or data collection (e.g., post-marketing trials); what delay is justified?

3.Conditions for Reassessment: How the decision will be reassessed, what is the hypothesis? What if it is not met? What if the data are not clear?

4.Risk Management and “coping strategies”: How to monitor and mitigate risks?

5.Transparency and Communication: How to fully inform patients and doctors about the uncertainty and any updates.

What Evidence When Populations are Small?

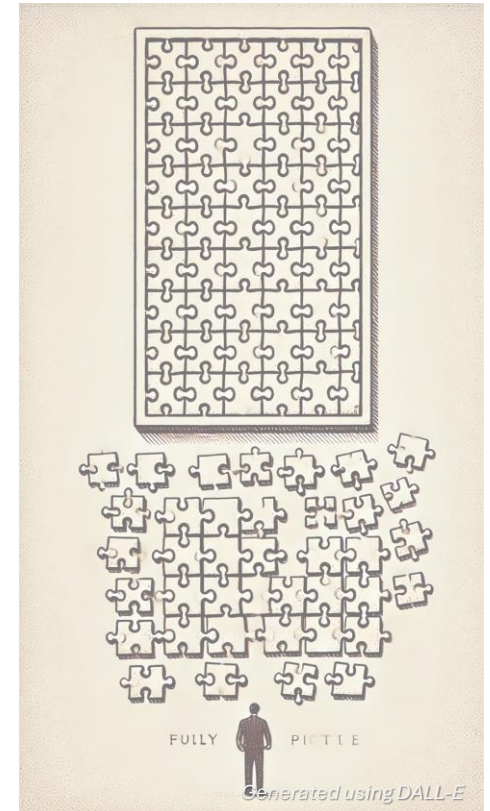
- Trade-off between statistical precision and clinically interpretable results
- How to strengthen the evidence adequate for decision context? EMA Small Population Guidance
 - Corroboration: Combine data from multiple sources (e.g., RWD, patient registries, multiple centres/cohorts)
 - Triangulation: Use various methodologies (different estimands; indirect comparisons) to gather complementary evidence
 - Sensitivity analyses: Check whether results hold under different assumptions



Raphael (1509–1511), “The School of Athens”, Apostolic Palace, Vatican City

Designing “Tailored” Trials

- In some situations, it may be justified to address **multiple questions** to maximise likelihood to observe an effect even if contribution of different elements unclear
 - E.g., novel/novel; combinations
 - Optimisation v timely access v innovation: Need for systematic approach based on unmet need, innovation, etc.
- Good Clinical Practice: **Study standards have to be proportional to the objectives**
 - EMA framework for collaboration with academia; **avoid overinterpretation of regulatory requirements**



Conquer first and optimise later

Role of External Controls Based on RWD



High quality RWD almost as convincing as RCT in some situations

D. Postmus (2024), Results of a survey among hematologists and regulators, DIA Global.

Finding a Path Forward

- **Patient preferences and risk attitudes** in situations of high unmet medical need
 - Value of durable **antitumor response** in specific settings; uncertainty decision framework
- Use **different approaches to evidence generation** to overcome the challenges of small populations
 - Evidence development plan: Corroboration; triangulation; high quality **external controls based on RWD**
- **Communicate** uncertainties effectively to doctors and patients
 - Develop a structured **framework for communicating uncertainties**



V. van Gogh (1889), “The Starry Night”,
The Museum of Modern Art, New York.